Congress of the United States House of Representatives

Washington, DC 20515

June 10, 2020

Alex M. Azar II Secretary Department of Health and Human Services 200 Independence Avenue SW Washington, DC 20201 Seema Verma Administrator Centers for Medicare and Medicaid Services 7500 Security Blvd Baltimore, MD 21244

Dear Secretary Azar and Administrator Verma:

We write to urge you to provide immediate emergency funding to support Navigator programs in states that rely on federally facilitated exchanges. Navigators are reporting unprecedented demand for their assistance as newly unemployed individuals seek to maintain their health coverage during a time of great economic and health uncertainty.

According to the Bureau of Labor Statistics, in May the unemployment rate was 13.3%, meaning 21 million Americans were unemployed. Since February, the unemployment rate and the number of unemployed persons are up by 9.8 percentage points and 15.2 million, respectively. As millions of Americans lose their jobs, many also lose their employer-sponsored health insurance. It is estimated that nearly 20 million people may become newly eligible for either Medicaid or marketplace coverage. This is an unprecedented demand for coverage outside of open enrollment, nearly double the current marketplace enrollee population. The extreme uptick in unemployment and uninsured rates means many Americans are now desperately looking for alternative coverage, and they need help navigating their options.

The Affordable Care Act created the Navigator program to provide impartial, expert enrollment assistance to community members who need help most: uninsured and underinsured individuals, low-income families, the self-employed, and those with additional barriers to coverage. This means Navigators are on the front lines of improving coverage for communities that have disproportionately suffered higher COVID-19 infection rates and worse outcomes than the population at large. Navigators have the experience and expertise to meet the challenge of maintaining access to health insurance during this time of economic uncertainty. Indeed, Navigators report the pandemic and associated job losses have caused record demand for their services. Many have adapted to social distancing by holding virtual appointments and are working around the clock to help their clients access care.

¹ U.S. Bureau of Labor Statistics, "Economic News Release: Economic Situation Summary," June 5, 2020, https://www.bls.gov/news.release/empsit.nr0.htm.

² Kaiser Family Foundation, "Eligibility for ACA Health Coverage Following a Job Loss," May 13, 2020, https://www.kff.org/coronavirus-covid-19/issue-brief/eligibility-for-aca-health-coverage-following-job-loss/.

Navigators are funded by the user fees insurers pay to participate in the federally facilitated marketplace – not taxpayer dollars. The Department of Health and Human Services (HHS) can decide the timing and amounts of those awards. Unfortunately, HHS has cut funding for Navigators in states that rely on a federally facilitated exchange by 84% since 2016, ³ from \$63 million to just \$10 million 2019. We heard that Navigators have been told not to expect more in 2020 than what they received in 2019. Despite these cuts to the Navigator program and to other outreach and enrollment activities, the user fees insurers pay to participate in the exchanges have not changed significantly.

Given the extent of the ongoing public health and economic crisis, we urge your department to increase funding for Navigator programs from the insurers' user fees and release the awards as soon as possible. Increased and immediate access to funding will allow Navigators to effectively assist the millions of Americans who have lost their jobs and their insurance since the COVID-19 pandemic began. We also encourage your department to increase the Navigators' funding for 2021 open enrollment, which is set to be renewed in September.

Providing the necessary assistance for all Americans who have lost coverage is imperative to fighting the public health crisis created by COVID-19. Navigators are ready and willing to meet this need, and we urge you to provide them immediate and increased support.

Sincerely,

Abigail D. Spanberger Member of Congress

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Kathy Castor Member of Congress

Kathy Castor

Terri A. Sewell Ted Deutch Madeleine Dean

TJ Cox

Nanette Diaz Barragán

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David Scott
Steve Cohen
Diana DeGette
Marcy Kaptur
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Debbie Dingell

Danny K. Davis

Lois Frankel

Alcee L. Hastings

³ Kaiser Family Foundation, "Data Note: Limited Navigator Funding for Federal Marketplace States," November 13, 2019, https://www.kff.org/health-reform/issue-brief/data-note-further-reductions-in-navigator-funding-for-federal-marketplace-states/.